



REQUEST FOR PROPOSAL
WORKFORCE INNOVATION & OPPORTUNITY ACT
YOUTH SERVICES INCORPORATING
JOBS FOR MICHIGAN'S GRADUATES

2025-2026 PROGRAM YEAR

July 1, 2025 – June 30, 2026

GST MICHIGAN WORKS
711 North Saginaw Street, Suite 300
Flint, Michigan 48503

Supported by the State of Michigan. GSTMW materials and programs paid for with State and Federal funds. Equal Opportunity Employer/Program. Auxiliary aids and services are available upon request to individuals with disabilities. 1-800-285-9675 TTY:711. A proud partner of the American Job Center Network.

Section 1: Background & Proposal Instructions

1.1 GST Michigan Works! (GSTMW)

GSTMW is a special unit of local government, which serves as the Michigan Works! Agency for Genesee, Huron, Lapeer, Sanilac, Shiawassee, and Tuscola counties. GSTMW is exempt from federal income tax under Section 501(c)(3) of the Internal Revenue Code. The agency employs approximately 60 people. It is governed by a 21-member volunteer board and a 12-member Governing Board. Administrative offices are located in Flint and Marlette and all records are located at 3270 Wilson Street, Marlette, MI 48453.

GSTMW is a federal and state grant-funded organization. Its major purpose is to strengthen the regional economy. It assists employers in finding and retaining qualified employees and assuring the labor force meets the needs of employers. The purpose of our service centers is to provide labor exchange and workforce development services for employers and job seekers.

Additional information about GSTMW is available on the [GSTMW website](#), including the strategic plan, vision, mission statements, and customer service standards.

1.2 American Job Center Locations

The Michigan Works! Service Centers are the physical locations where system partners are co-located for easy access by employers and job seekers. The services for this RFP will originate from these locations. All service center locations for GSTMW provide WIOA services.

In Huron, Lapeer, Sanilac, and Tuscola Counties, services are provided by GSTMW staff. In Genesee and Shiawassee Counties, services are provided by RFP bidders who respond and are contracted to provide services for the 2025-2026 program year and potential contract renewals. Space and equipment may be provided by GSTMW. In addition, other RFP services such as special services or staffing services may be provided at any GSTMW location. Listed below are the GSTMW service centers for the six-county area:

Genesee County – Flint 711 N. Saginaw Street Flint, MI 48503 810-233-5974 Genesee County – Fenton 4045 Owen Road Fenton, MI 48430 810-215-1246	Sanilac County 575 W. Sanilac Road, Box 147 Sandusky, MI 48471 810-648-5800
Huron County 614 N. Port Crescent Street Bad Axe, MI 48413 989-269-2311	Shiawassee County 1975 W. M-21, 2 nd Floor. Owosso, MI 48867 989-729-9599

Lapeer County 550 Lake Drive Lapeer, MI 48446 810-664-1680	Tuscola County 1184 Cleaver Road Caro, MI 48723 989-673-8103
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1.3 Program Descriptions

Most programs operated by GSTMW are under the guidance of the State of Michigan (SOM) Department of Labor and Economic Opportunity (LEO). All contractors must operate programs meeting LEO requirements. See this searchable list of state PIs and manuals for all programs (BRN, ES, FAE&T, MiTC, WIOA, PATH, TAA): app.leo.state.mi.us/ppg/

Workforce Innovation and Opportunity Act (WIOA)

WIOA is a federally funded program through the U.S. Department of Labor (USDOL) and by the SOM. WIOA is a primary source of federal funds for workforce development activities throughout the nation. Funds are awarded to the Chief Elected Officials (CEOs) of a Local Workforce Development Area (LWDA) to serve two primary customers—job seekers and businesses through a one-stop system branded as the American Job Center (AJC). WIOA strengthens the workforce system through innovation and alignment of services to promote individual and economic growth and meet the business and industry needs in the area. One of its main purposes is to assist individuals with barriers to employment by increasing their access to employment, education, training, and support so they can succeed in the labor market.

1.4 Eligible Applicants

The types of entities that may apply include, but are not limited to:

- An institution of higher education
- A community-based, non-profit organization or workforce intermediary
- A private-for-profit entity

1.5 Project Timeline & Funding

RFP posted on GSTMW website	Monday, December 16, 2024
Written questions due to mlorahhammond@gstmiworks.org	Friday, December 27, 2024
Answers to written questions posted on the GSTMW website	Friday, January 10, 2025
Email listing programs and intent to bid due to mlorahhammond@gstmiworks.org	Tuesday, January 14, 2025
All proposals are due to the GSTMW Flint office via USPS, UPS, Fed Ex, or personal delivery (receipt required) by 4:00 PM. GST Michigan Works! 711 North Saginaw Street, Suite 300 Flint, Michigan 48503	Friday, January 31, 2025

LEO & WDB Meeting – Board Action	Friday, March 14, 2025
Notifications to bidders	Friday, April 4, 2025
Negotiations and contract preparation	April 1-30, 2025
Contract year begins	Tuesday, July 1, 2025

The anticipated funding amounts are listed below:

County	Program	Amount
Genesee	Youth Services	\$745,000.00
Tuscola	Youth Services	\$85,000.00
Shiawassee	Youth Services	\$355,000.00
Lapeer, Tuscola, Sanilac, and Huron	Youth Services	\$180,000.00

1.6 Supplemental Grants, Alternative Funding, Special Initiatives

GSTMW may obtain funds through grants, partnerships, and/or collaborations that will require contractors to provide services relating to employment, training, or job placement with outcomes specific to the grant or funding source. When appropriate, the clients served as part of these initiatives may be co-enrolled into traditional WIOA and/or other workforce programs and contribute successfully towards performance measures. GSTMW will establish goals, processes, and procedures specific to each special project or initiative. This RFP will serve as the procurement for those funds.

1.7 Proposal Submission

The services will be procured on an open, competitive basis. GSTMW administration will select the bidder whose proposal is responsive to the RFP and is most advantageous to GSTMW in price, quality, and other factors specified in the RFP. Any proposal may be rejected in whole or in part.

Inquiries about this RFP should be sent to mlorahammond@gstmiworks.org. The question-and-answer period allows proposers to ask technical questions. Information about the solicitation will be posted on GSTMW's website. GSTMW reserves the right to reject any and/or all requests for clarification. GSTMW reserves the right to rescind this RFP, modify, or add to this request for proposal.

All proposals shall include one (1) original and five (5) copies of the responder's proposal. This must include the signed cover page, narrative response, and budget pages with budget narrative. A proposal must set forth all responses in the format required by the RFP to be considered. Proposals that are late, not complete, or are sent/delivered to the wrong address will not be considered.

Proposals must be complete, computer-generated, and technically accurate. The proposals should be a minimum of twelve font size. A footnote at the bottom of each page should include the bidder's name. Each page must be numbered. The narrative proposal should not exceed twenty pages excluding the budget and budget narrative.

This RFP does not commit GSTMW to award a contract or to pay any costs incurred in the preparation of responses. GSTMW reserves the right to accept or reject any and/or all bids received as a result of this request.

Any bidder that attempts to exchange information with any other potential bidder to gain a competitive advantage will be subject to disqualification and possible criminal prosecution. Any bidder who attempts to discuss its proposal with or offer anything of value to any GSTMW officer, director, staff person, agent, or representative during this procurement process, will be subject to disqualification and possible criminal prosecution. These provisions do not prohibit potential bidders from seeking and joining subcontractors or partners in responding. All partners and subcontractors must be identified in the proposal.

Efforts will be made by GSTMW to utilize small businesses, women's business enterprises, and minority-owned businesses. A bidder qualifies as a small business firm if it meets the definition of "small business" as established by the Small Business Administration (13 CFR 121.103 through 121.108). Upon request, GSTMW will make this RFP available in large print or alternative format to individuals with disabilities. TTY:711.

1.8 Youth Proposal Evaluation

A Review Committee will rate all proposals. GSTMW may request more data, discussion, or presentations. GSTMW may also ask for price, technical, or other revisions of proposals. Recommendations from this Committee will be forwarded to the Workforce Development Board (WDB). Factors considered by the Committee may include:

- Analysis of the written application using the ratings listed on the application;
- Cost/price analysis of the budget/proposal;
- A site visit and pre-award survey conducted by GSTMW staff;
- Responses to requests for additional information (if made by GSTMW);
- Bidder presentations;
- Previous provider monitoring findings;
- Previous and or past performance (if applicable), and
- Comparison with other proposals.

GSTMW reserves the right to consider factors outside of the RFP that it deems relevant in making its final selection of contractors that will serve the best interest of GSTMW workforce programs, its customers, and the communities it serves.

Information provided by a proposer that is willingly, knowingly, and purposely false, inaccurate, and/or misleading will be grounds for not considering a proposal for funding, for not awarding a contract, or for canceling a contract if awarded.

1.9 Proposal Cover Page

GST MICHIGAN WORKS! FUNDING APPLICATION

PLACE THIS FORM ON YOUR LETTERHEAD AND HAVE SIGNED BY AN AUTHORIZED PERSON

Responder Organization Name	Program – RFP	County or Counties
	Youth Services	

Organization Legal Name:

Address:

Federal Tax/Employer ID Number:

Name, email, and phone number of the person(s) to be contacted about this application:

Name, email, and phone number of the person (s) authorized to sign applications, documents, and contracts:

Type of business:

Please list one (school district; a private non-profit; private for-profit; a minority-owned business; female-owned business; a person with disability-owned business; college; other):

By signature below, we certify and accept:

- This agency hereby accepts all terms, certifications, and conditions outlined in the RFP;
- The information in this application is correct to the best of my knowledge and belief and is responsive to the proposed specification;
- The completion of this application has been fully authorized and signed by the subcontractor's authorized representative and that the named individual is authorized to negotiate and contractually bind the responder, and that he/she will be available for questioning during the period of proposal evaluation;
- The bidding organization understands that this proposal is an application for funding and does not ensure subsequent funding;
- If selected for funding, the bidding organization will be bound by the information contained herein as well as by the terms and conditions of the resultant contract and WIOA regulations.

Name: _____ Title: _____

Signature: _____ Date: _____

Section 2: Youth Services Program Information

2.1 GSTMW WIOA Youth Services

GSTMW WIOA youth services emphasizes serving youth within a comprehensive youth development approach that focuses on long-term services that provide the education, skills, work experience, and support that youth need to successfully transition to careers and productive adulthood. GSTMW youth programs are targeted at youth who are both In-School and Out-of-School, to assist them in their career and educational development. Youth programs should include activities that:

- Provide an objective assessment of the academic levels, skill levels, and service needs of each participant
- Develop service strategies that are directly linked to performance indicators and identify career pathways
- Expose eligible youth to the workforce and inspire youth through work-based learning experiences
- Provide activities leading to the attainment of a secondary school diploma or its recognized equivalent, a postsecondary degree, or other WIOA recognized career credential
- Provide preparation for postsecondary education and training opportunities
- Provide strong linkages between academic instruction and occupational education that leads to the attainment of recognized credentials
- Provide preparation for unsubsidized employment opportunities
- Build effective connections to employers in in-demand industry sectors and occupations of the local and regional labor markets
- Provide experiences that help youth gain marketable skills
- Collaborate with community service organizations and local agencies possessing expertise and resources relevant to the needs of the target population

Distribution of Funding

WIOA requires that a minimum of 75% of funding must be spent on out-of-school Youth, as well as 20% of funding must be spent on work-based learning opportunities. Funding for the Jobs for Michigan's Graduates (JMG) is also available for both in-school and out-of-school program models. JMG-focused proposals must adhere to both JMG and WIOA youth standards, as the JMG program is funded locally using a braided funding model. Proposals may be submitted to provide specialized WIOA youth programs, or JMG in-school or out-of-school models. JMG in-school models must be in conjunction with a school system and include support of the school's superintendent. Additionally, JMG ISY programs will require partner funding match. The amount of match will be negotiated with each selected sub-recipient annually and can include in-kind contributions to the program.

Selection/Outreach for Youth Participants

Each sub-recipient operating a program, service, or activity included in this RFP will be responsible for outreach/recruitment and enrollment of clients. The responsibility for selecting clients and maintaining documentation verifying the eligibility for those clients enrolled lies with the sub-recipient. The enrollment of ineligible clients or the failure to quickly terminate ineligible clients discovered at a later date may result in disallowed costs that the sub-recipient must reimburse to GSTMW from non-Federal funds.

Eligibility and Enrollment for Youth Programs

WIOA registration and eligibility determination must be completed for any individual who is to receive WIOA Youth services other than self-service and informational services. Registration is the point at which information that is used in performance measurement begins to be collected. In addition, equal employment opportunity data must be collected on individuals when any assessment or discretionary decision regarding a specific individual is made. Such assessments or decisions include decisions regarding service or program eligibility, whether positive or negative, and decisions made on the part of any sub-recipient that leads to targeting of services for the individual.

Registrations must be entered into OSMIS or its replacement, the web-based system, for each participant within three business days of enrollment into the program. The hard-copy registration and OSMIS electronic registration are required to match. The sub-recipient shall be responsible for the input of all participant data, participant WIOA activities, supportive services, and case notes into OSMIS.

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Income Eligibility: A youth is income-eligible, as applicable, for youth services if he/she is:

- 1.) Receiving, or is a member of a family that receives, or was determined eligible to receive income-based public support within the prior six months;
- 2.) A member of a family that lives at 100 percent or less of the poverty threshold or 70 percent or less of the lower living standard income level;
- 3.) Receiving, or is a member of a family that receives, or was determined eligible to receive, food stamps within the prior six months;
- 4.) Homeless;
- 5.) Receiving, or is eligible to receive a free or reduced-price lunch;
- 6.) A foster child;
- 7.) An individual with a disability whose own income meets the income requirement of clause ii, but who is a member of a family whose income does not meet this requirement; and/or
- 8.) Living in a high-poverty area.

OSY must be facing one or more of the following barriers:

- 1.) A school dropout;
- 2.) A youth who is within the age of compulsory school attendance, but has not attended school for at least the most recent complete school year calendar quarter;
- 3.) A recipient of a secondary school diploma, or its recognized equivalent, who is a low-income individual and is:
 - a. basic skills deficient; or
 - b. an English language learner
- 4.) An individual who is subject to the juvenile or adult justice system;
- 5.) A homeless individual (as defined in section 41403(6) of the Violence Against Women Act of 1994 (42 U.S.C. 14043e-2(6)), a homeless child or youth (as defined in section 725(2) of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11434a(2)), or a runaway;
- 6.) An individual in foster care or who has aged out of the foster care system or who has attained 16 years of age and left foster care for kinship guardianship or adoption, a child eligible for assistance under Section 477 of the Social Security Act (42 USC 677), or in an out-of-home placement;
- 7.) An individual who is pregnant or parenting;
- 8.) A youth who is an individual with a disability;
- 9.) A low-income individual who requires additional assistance to enter or complete an educational program or to secure or hold employment.

ISY must be low income AND facing one or more of the following barriers:

- 1.) Basic skills deficient;
- 2.) An English language learner;
- 3.) An offender;
- 4.) A homeless individual (as defined in section 41403(6) of the Violence Against Women Act of 1994 (42 U.S.C. 14043e-2(6)), a homeless child or youth (as defined in section 725(2) of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11434a(2)), or a runaway;
- 5.) An individual in foster care or who has aged out of the foster care system or who has attained 16 years of age and left foster care for kinship guardianship or adoption, a child

eligible for assistance under Section 477 of the Social Security Act (42 USC 677), or in an out-of-home placement;

6.) An individual who is pregnant or parenting;

7.) A youth who is an individual with a disability;

8.) An individual who requires additional assistance to complete an educational program or to secure or hold employment.

Note: Youth who are home-schooled or virtual learners are considered to be in-school youth.

Determination of In-School or Out-of-School Classification:

Once the determination of out-of-school or in-school is made, the classification stays with the participant during the period of participation. For example, if an individual enrolls as a high school student, they are an in-school Youth during their period of participation, even after graduating high school.

Selective Service Registration Verification: Males aged 18 or older must be registered with the Selective Service to be eligible for WIOA Youth services. To maintain eligibility for the WIOA services, a male participant who turns age 18 while participating in the program must be registered for Selective Service by the 30th day after their 18th birthday.

Individual Service Strategy (ISS):

The ISS is an ongoing strategy jointly developed by the participant and the Career Coach that identifies the participant's employment goals, the appropriate achievement objectives, and the appropriate combination of services for the participant to achieve the employment goals. Individual Service Strategy (ISS) for each participant is directly linked to one or more indicators of performance described in WIOA section 129 (c)(1)(B), and that identify career pathways that include education and employment goals (including, in appropriate circumstances, nontraditional employment), appropriate achievement objectives, and appropriate services for the participant, taking into account assessment objective(s). Placement of an individual into employment below self-sufficiency level is not considered a "success."

The ISS contains personal information about the client and identifies a short-term as well as long-term education and employment objective with a plan for reaching the objective. It will record the participants' barriers. A short-term goal will be required with a plan of action for reaching the short-term goal. Estimated start and end dates are also requested. Sub-recipients must provide information on the service(s) to be provided to the client and estimated start and end dates.

Each participant must be offered a copy of his/her ISS. At a minimum, the electronic ISS (a component of the web-based OSMIS) must be completed, and a hard copy of the signature page maintained in the participant's file. The ISS for each participant will be reviewed and updated on an ongoing basis to reflect the participant's progress in acquiring basic skills and occupational skills as appropriate.

Youth 14 Program Elements:

Programs should be designed using the following required WIOA section 129(c)(2) elements. If a bidder is not providing all of these elements directly, they must **DESCRIBE** how they will make the element(s) **available** to youth enrolled in the program:

- 1.) Tutoring, study skills training, instruction, and evidence-based dropout prevention and recovery strategies that lead to completion of the requirements for a secondary school diploma or its recognized equivalent (including a recognized certificate of attendance or similar document for individuals with disabilities) or a recognized post-secondary credential;
- 2.) Alternative secondary school services, or dropout recovery services, as appropriate;
- 3.) Paid and unpaid work experiences that have academic and occupational education as a component of the work experience, which may include the following types of work experiences:
 - a. Summer employment opportunities and other employment opportunities available; throughout the school year;
 - b. Pre-apprenticeship programs;
 - c. Internships and job shadowing; and
 - d. On-the-job training opportunities.
- 4.) Occupational skill training, which includes priority consideration for training programs that lead to recognized postsecondary credentials that align with in-demand industry sectors or occupations locally;
- 5.) Education offered concurrently with and in the same context as workforce preparation activities and training for a specific occupation or occupational cluster;
- 6.) Leadership development opportunities, including community service and peer-centered activities encouraging responsibility and other positive social and civic behaviors;
- 7.) Supportive services;
- 8.) Adult mentoring for at least 12 months that may occur both during and after program participation;
- 9.) Follow-up services for not less than 12 months after the completion of participation;
- 10.) Comprehensive guidance and counseling, which may include drug and alcohol abuse counseling, as well as referrals to counseling, as appropriate, to the needs of the individual youth;
- 11.) Financial literacy education;
- 12.) Entrepreneurial skills training;

- 13.) Services that provide labor market and employment information about in-demand industry sectors or occupations available in the local area, such as career awareness, career counseling, and career exploration services;
- 14.) Activities that help youth prepare for, and transition to, post-secondary education and training.

Occupational Skills Training:

All occupational skills training must be for high wage, high demand occupations for which there are employment opportunities in the region or State and the participant is willing to relocate. As noted above, priority consideration for training programs is to be given to training that leads to recognized post-secondary credentials that align with in-demand industry sectors or occupations locally.

Occupational skills training for youth program participants may be provided by a training sub-recipient (such as a community college or vocational school) as long as it results in a career-enhancing credential that is industry-recognized, stack-able, portable, and accredited. In addition, the training sub-recipient and training must be listed on the Pure Michigan Training Connect (MiTC) which can be found at <http://www.mitalent.org/>

Training not on the MiTC must be procured.

Work Experience:

WIOA requires that 20% of funding must be spent on work-based learning. Work experiences are planned, structured learning experiences that take place in a workplace for a limited time. Work experiences may be paid or unpaid. Work experiences are designed to enable youth to gain exposure to the working world and its requirements. Work experiences should help youth acquire the personal attributes, knowledge, and skills needed to obtain a job and advance in employment. The purpose is to provide the youth participant with opportunities for career exploration and skill development and is not to benefit the employer, although the employer may benefit from the activities performed by the youth. Work experiences may be subsidized or unsubsidized and may include the following elements:

- Exposure to various aspects of an industry;
- Progressively more complex tasks;
- Internships and job shadowing;
- The integration of basic academic skills into work activities;
- Supported work, work adjustment, and other transitional activities;
- Entrepreneurship;
- Other elements designed to achieve the goals of work experiences.

Work experience should assist youth who need assistance in becoming accustomed to basic work requirements including basic work skills to be able to compete successfully in the labor market and can be for youth who have never worked, those who need to develop a positive work history, or those youth who have no definite employment goals.

Work Experience Requirements:

- 1.) Each participant's work experience must include academic and occupational elements. Educational elements may occur concurrently or sequentially with the work experience. Academic and occupational elements must be documented in the participant's ISS and case notes.
- 2.) Make a conscientious effort to secure available job sites from private-for-profit, public, or private nonprofit employers that will enable a participant who is placed in a job site to gain valuable work experience.
- 3.) Coordinate all job prospecting, solicitation, and site selection with other WIOA funded agencies, where appropriate.
- 4.) Place work experience participants only at job sites that pay the Federal Minimum Wage and work no more than forty (40) hours per week except as provided below for holidays.
- 5.) Written concurrence must be requested from the appropriate bargaining agent where a collective bargaining agreement exists with the participating employer covering occupations in which the work experience training agreement is proposed (before the execution of the work experience training agreement). Such concurrence shall apply to the elements of the proposed activity that affects the bargaining agreement, such as wages and benefits. If no response is received within five days after written notification to the collective bargaining agent, the program may proceed in signing the work site training agreement. Such written notification shall include a deadline date for any response. The evidence shall be maintained on file of all such communication.
- 6.) No participant can work more hours than allowed by child labor laws.
- 7.) No participant in work experience shall be placed in or remain working in any position if any person in the same or substantially equivalent position is on layoff at the worksite.
- 8.) All work experience participants shall receive some form of a written evaluation of their work experience during their work experience participation.
- 9.) Job sites must be occupational. For example, participation in or, production of drama (plays or musicals), Glee Clubs, athletics, or similar activities, are not vocational and shall not be used as work sites.
- 10.) No participant may be placed at a religious school or church. Participants may be placed at religiously affiliated community service programs such as food banks, daycare, or free lunch programs that are not connected with religious schools, where participants are working on the community service activity and are not involved in sectarian instruction or religious worship. Maintenance, custodial or clerical positions at religious schools are examples of unallowable work activities.
- 11.) Participants shall only be paid for actual hours worked. Participants shall not be paid holiday pay, sick leave pay, or vacation pay.

12.) Ensure that participants receive adequate supervision and have sufficient meaningful work.

SUPPORTIVE SERVICES

Appropriate supportive services shall only be provided when they are necessary to enable individuals to participate in WIOA activities. The selected bidder will adhere to the limitations established for the provision of supportive services found in state and local policy. Any supportive service provided to remove a barrier(s) to enable an individual to participate in program activities including job acquisition and retention shall be documented clearly in the program participant's ISS. These services may include but are not limited to transportation, clothing, and housing. Bidders should include a discussion on the type of supportive services that will be made available as it correlates to the tiers of services.

Participant Previous Yearly Enrollments:

County	In-School	Out-of-School	JMG In-School	JMG Out-of-School
Genesee	50	130	100	235
Thumb		75	40	100
Shiawassee	25	30	DNA	45
Total	75	235	140	380

WIOA PERFORMANCE MEASURES:

WIOA Sub-recipients will be required to document follow-up activity every month for twelve months after exiting the program.

The Performance Measures that will be tracked in the One-Stop Management Information System for WIOA Youth programs include:

Performance Indicator *	Percentage or \$\$
Placement Rate - 2 nd Quarter After Exit	79%
Placement Rate - 4 th Quarter After Exit	79.0%
Median Earnings - 2 nd Quarter After Exit	\$4,600
Credential Rate	75.9%
Measurable Skill Gains	53.6%

*Performance measures are negotiated annually. Contractors are responsible for meeting new metrics as they are developed and approved.

Commented [AL2]: Still negotiating - state proposed 83.1%, we countered with 79.0%

Commented [AL3]: Still negotiating - state proposed \$5,060, we countered with \$4,600

2.2 GSTMW Jobs for Michigan's Graduates Youth Services

JMG is the Michigan Affiliate for the Jobs for America's Graduates (JAG) network, one of the largest and most successful student-centered programs that help young people achieve their fullest potential. JMG is offered at over 100 locations across the state and helps young people succeed in their education while providing the path to a productive future. The JMG program's goal is to ensure their students win in education, employment, and citizenship by helping youth complete their secondary school requirements and providing them with the skills they need to continue into employment and/or further education. JMG achieves these goals through the JAG Model, which blends Project-Based Learning, Trauma-Informed Care, and Employer Engagement. JMG provides several models of which GSTMW currently offers three – the Multi-Year model, the traditional Out of School model, and the blended Out of School Time model. These models are currently offered across all six counties and serve over 600 youth annually.

The JMG Specialist uses JAG national curriculum and project-based learning to teach the JMG Power Competencies. In addition to instruction in the power competencies, JMG programs will also include service-learning projects, career exploration, life skills training and the development of a Talent Portfolio. Youth voice-and-choice will be utilized using the student-led Career Association. Community, employer, and post-secondary education partners may be invited into the classroom to discuss career and educational options with youth. JMG programs may also conduct field trips for Talent Tours and campus tours. JMG programs will be expected to participate in three statewide events: Leadership Day, Legislative Day, and the Career Development Conference. Each program location will have an advisory board consisting of school staff, community partners and other caring adults who will assist the Specialist with selecting youth who need, want, and can benefit from enrollment into the JMG program.

JMG is the preferred delivery method for youth services at GSTMW. It is expected that all youth contracts awarded under this RFP will blend WIOA and JMG program elements within their youth program. WIOA is the foundation on which we provide youth service, and JMG is the tools we use to guide the delivery of those services. Successful bidders who are not already providing JMG services will need to work with GST administrative staff to incorporate JMG into their service delivery, with the goal of all youth programs being JMG programs by the next RFP cycle.

JMG Program Components:



Multi-Year (MY) and Alternative Education (ALE) models:

The Multi-Year and Alternative Education program models are delivered directly in the secondary school setting. These students are considered In-School Youth under WIOA standards. Both MY and ALE programs operate the same, though performance metrics differ based on setting. The Multi-Year (MY) program takes place in traditional high schools, whereas Alternative Education (ALE) programs take place in the alternative school setting. These in-school programs are conducted in full-time classrooms, may serve students in grades 9-12, and students receive elective credit for attending. The JMG Specialist may be a certified teacher or a long-term sub, depending on school district guidelines. Each JMG MY/ALE Specialist will serve 45-60 students annually who are most at risk of dropping out of school prior to completion of their diploma.

GSTMW is currently conducting MY JMG programming at Southwestern Classical Academy (Flint Community Schools), Hamady High School (Westwood Heights), and Vassar High School (Vassar School District). Prospective bidders are expected to continue programs at these locations. Additional locations will be considered with the support of the respective school's leadership. Schools may bid to contract directly with GST to provide JMG services with GSTMW oversight, or a third party may bid to manage multiple locations in partnership with the respective school district(s). Due to limited in-school funding, priority will be given to schools that can help contribute to the cost of the program.

Out of School (OOS) and Out of School Time (OST):

The traditional Out of School (OOS) program model aligns with WIOA Out of School Youth services. This program model targets youth who are no longer engaged in education, including:

- Youth who have dropped out of high school previously and are not currently enrolled in a high school or alternative school setting,
- Youth who are enrolled in a GED or Adult Education program not sponsored by K-12 funding, and
- Youth who have their high school diploma or equivalent but need additional assistance to enter further education and/or obtain gainful employment.

The OOS program model is the most flexible of the JMG models. Services may be provided individually or in group settings, virtually or in-person. Specialists may meet youth in the Michigan Works service centers or in other community locations where youth spend their time.

The Out of School Time (OST) program model is a hybrid of the OOS and MY models. This model serves youth who are still enrolled in high school or alternative school. However, the JMG Specialist is not in the classroom, and students do not receive school credit for participating. This model can be provided as an afterschool program or in a workshop setting.

Each OOS and OST Specialist is expected to serve a caseload of 40-50 youth annually. In order to reach these enrollment goals, the OST Specialist may serve multiple school locations or be combined with an OOS program. For example, an OST program may be offered as an afterschool program at several different schools, or a JMG Specialist may have an OST program at a school while also having traditional OOS students on their caseload as well.

GSTMW currently has traditional OOS programming in each of the six counties, operated under four contractors. This includes two Specialists serving Lapeer, Tuscola, Sanilac, and Huron counties, four Specialists in Genesee County and one Specialist in Shiawassee County. Many of these Specialists have hybrid OOS/OST caseloads. Additionally, GST has one full-time OST program at the Genesee Intermediate School District. GSTMW anticipates that Out of School Youth services will be provided in each service center as part of their comprehensive workforce services. Additional program locations outside of service centers will be considered based on funding availability.

JMG Performance Metrics:

Active Phase Metrics	MY	ALE	OOS and OST
Caseload per Specialist	45-60	45-60	40-50
Contact Hours	130	80	40
Service-Learning Hours	10	7.5	5
Average Number of Selection Criteria/Barriers	6	6	7
Average Barriers Removed	1	1	1
Follow-Up Metrics (6-of-6)			
Follow-Up Metrics (6-of-6)	MY	ALE	OOS and OST
Graduation Rate	90% of Seniors	75% of Seniors	50% of Completers
Employment Rate (employment, military, apprenticeship)	60% of Graduates	50% of Graduates	60% of Graduated Completers
Full-Time Employment Rate (30+ hrs/week)	60% of Employed Graduates	50% of Employed Graduates	60% of Employed Graduated Completers
Full-Time Positive Outcome Rate (employment, further education, military, or apprenticeship equaling 30+ hrs/week)	75% of Graduates	60% of Graduates	75% of Graduated Completers
Further Education Rate (completed career credential or enrolled in post-secondary education)	50% of Graduates	40% of Graduates	40% of Graduated Completers
Connectivity Rate (follow-up youth able to contact each month)	95%> of Seniors	95%> of Seniors	95%> of Completers

Section 3: Youth Services Narrative Questions for Proposal

3.1 Organizational Experience & Capacity (20 points)

1. Describe your organization's mission, goals, activities, accomplishments, and expertise. Identify how long your organization has been in business.
2. Provide information about your organization's experience contracting with federally funded agencies. Who will have responsibility for meeting and monitoring requirements for certifications, policies, federal assurances, and contract provisions? Explain in detail how your agency will meet those requirements.
3. Detail current and past workforce development contracts that were in effect within the last five (5) years for:
 - WIOA In-School Youth
 - WIOA Out-of-School Youth
 - Jobs for Michigan's Graduates (JMG)
4. Describe the organization's staffing plan. Include an organizational chart showing all staff charged to the program budget.
5. GSTMW is seeking providers with professional staff. Detail staff qualifications, onboarding, professional credentials, and your agency's in-service training. If you are not a current contractor, detail how you would handle the transition between providers.

3.2 Program Service Delivery Model (30 points)

1. Workforce development programs provided by GSTMW through providers and/or dedicated GSTMW staff follow the prescribed programs as described in state and federal manuals, policies, and GSTMW policies and procedures. Describe your strategies for engaging, recruiting, enrolling, and serving youth. How will you assess their eligibility, suitability, and fit for programs from a variety of funding streams?
2. A variety of approaches can be used in working with youth including case management and coaching. Describe your organization's philosophy in working to help each youth participant to achieve their goals while still meeting GSTMW metrics.
3. Describe your organization's plans for serving diverse customers including, but not limited to economically disadvantaged individuals with little or no work experience, individuals with low educational attainment or low literacy proficiencies, individuals with disabilities, those with limited English ability, minorities, or juvenile offenders.
4. Some youth present with skills that do not match their career goals or are unsure of their career goals. How will you help them address gaps in literacy, including digital, reading, math, and other skills necessary to enter training programs or compete for jobs? What

Commented [AL4]: Should we add a question about how they plan to braid JMG and WIOA, and their plan for incorporating JMG into their existing WIOA program if they are not already offering it?

Commented [SB5R4]: Done

assessments and learning programs will you use? How will you help youth to develop career pathways?

5. Describe how you plan to provide or make available the fourteen (14) required youth elements under WIOA, especially #10.
6. What are the challenges you see that impact GSTMW's workforce system and how will your organization address them?
7. Explain how you will be incorporating JMG into your existing WIOA programs. Explain how you will braid WIOA and JMG funding.

3.3 Partnerships & Community Engagement (10 points)

1. Describe your existing relationships with community-based organizations and agencies. How will those relationships benefit individuals in the program?
2. Describe how you will increase community outreach to ensure youth, and the public are aware of workforce services.
3. How will you connect youth to services provided by the education and workforce partners, including adult basic education, higher education, job training, and apprenticeships?
4. Describe successes and/or challenges experienced in previous collaborative or integrated service delivery models. How will that contribute to your future success?
5. How will you incorporate youth voice into your program design?

3.4 Performance & Accountability (10 points)

1. Describe your strategy to meet or exceed GSTMW performance goals. How will your organization manage measurement, achievement, and documentation of performance standards?
2. Describe your strategy for providing supportive services. How will you provide support for clients from initial intake through placement and retention?
3. Describe your experience implementing youth services, career services or employment services contracts. Include at least two years of your documented performance measures results.
4. Describe the internal monitoring and self-evaluation procedures you will use. This should include the processes, the activities, who handles the monitoring, and procedures by which deficiencies noted are corrected.

3.5 Strategic Plan & Customer Service (5 points)

1. How will you achieve staff excellence in implementing GSTMW Customer Service Standards?

2. How will you help GSTMW achieve its Vision, Mission, and Strategic Plan?

3.6 Technology (5 points)

1. Detail your experiences providing virtual services including intake, orientation, assessments, workshops, and case management/coaching. Describe your successes and/or challenges.
2. Describe how the use of modern tools and technology will support access and delivery of virtual services to youth.

3.7 Agency Background/Administrative Capacity (10 points)

1. What is your annual budget? Include GSTMW funding.
2. What percent of your budget will GSTMW fund if you are successful?
3. Will the participants receive support from any other funding sources (public, private, federal, state, or local monies)?
 YES NO (If yes, please state in the budget the estimated amount and source of extra funds used.)
4. Are the activity's costs the same as your agency charges other organizations or the general public?
 YES NO (If no, please attach an explanation.)
5. Please complete the chart below:

Indicate the agency's experience over the past four (4) years about the following items:	Yes	No
Were charges of unfair labor practices filed against the organization?		
Were lawsuits or judgments filed?		
Were there investigations of fraud, abuse, conflict of interest, political activities, nepotism, or any criminal activities?		
Was there a default or breach of contract?		
Was there cancellation or non-renewal of contracts due to non-performance or poor performance?		
Was there bankruptcy or receivership by your organization or parent organization?		
Were there EEO complaints or grievances against your organization/agency?		

If you answered "yes" to any of the above, information must include at least: the date occurrence initiated; party or parties involved with specific reference to SOM-WDA or federal funds; a brief

description of the circumstances; final disposition and date; and a brief explanation if action is still pending.

Providing false information, failing to include the above information, or omitting relevant information may be grounds for not considering a proposal, awarding a contract, or canceling a contract if awarded.

6. Proof of Financial Liability

If funded by GSTMW, the bidder agrees to assume financial liability for any disallowed costs that occur as a result of any financial agreement. Costs must be paid with non-federal funds. The bidder must place a checkmark next to how financial liability will be assumed and provide a written description. It is agreed that GSTMW may require further documentation from the successful bidder before the execution of any agreement.

_____ Taxing Authority (Describe).

_____ Pledged assets in an amount enough to cover all disallowed costs. (Describe).

_____ Errors and omissions insurance which has been deemed acceptable to GSTMW.

_____ Deposit of non-federal funds enough to cover all disallowed costs. (Describe)

7. Does your company/agency have any potential conflicts of interest arising from the relationships of the operators with training service providers, other service providers, GSTMW staff, or board members?

3.8 Budget & Budget Narrative (10 points)

1. Budget/Fiscal Stability/Capacity/Cost Price Analysis: Complete all budget pages as requested. Include more information in a budget narrative.
2. The narrative should include % of direct participant costs including supportive services and training expenses. What % of the budget will be used for youth work experience?
3. If the entity is for-profit, identify the profit percentage suggested in the proposed budget, and describe the risk and other factors taken into consideration to arrive at this percentage. Profit will be subject to negotiations.
4. If proposing a JMG In-School program, how do you plan to provide match funding for the program? Please describe any non-federal funding sources available and/or in-kind resources that can be contributed to the success of the program.

For information Only

Category	# points possible	# points awarded
Organizational Experience & Capacity	20	
Program Service Delivery Model	30	
Partnerships & Community Engagement	10	
Performance & Accountability	10	
Strategic Plan & Customer Service	5	
Technology	5	
Agency Background/Administrative Capacity	10	
Budget	10	
Total	100	

PROJECT COST CATEGORY/LINE-ITEM BUDGET 2025-2026

Program: _____

LINE-ITEM BUDGET TOTAL	Amount	% of Total Budget	Budget Explanation & Narrative
<i>SERVICE ADMINISTRATION COSTS</i>			
-Salaries/Wages			
-Fringe Benefits			
-Communications/Supplies			
-Travel			
-Rent/Utilities			
-Other (Describe)			
TOTAL Administration Costs			
<i>DIRECT SERVICE PROVISION COSTS</i>			
-Salaries/Wages			
-Fringe Benefits			
-Communications/Supplies			
-Travel			
-Rent/Utilities			
-Other (Describe)			
TOTAL Direct Service Costs			
GRAND TOTAL			

Section 4: Funding, Financial Administration, and Contractual Requirements

4.1 Allowable Costs

Only costs directly related to the operation of the program and properly supported with backup data and records will be allowable charges to the program. For shared time or facilities arrangements where staff wages, utilities, supplies, etc., are to be funded by more than one source, a cost allocation plan must be maintained. Cost allocations of personnel and other expenses must be justifiable as stated in 2 CFR 200.

The contract will be on a cost-reimbursement basis. Payment for any contract awarded as a result of this Request for Proposal (RFP) will be made monthly subject to the receipt and verification of the subcontractor's request for payment. Reductions of the budget level and/or expenditures may be considered during the contract if a service provider fails to meet expenditure and/or outcome goals. Should a subcontractor fail to meet performance objectives for GSTMW programs, up to fifteen percent (15%), excluding payment to participants, of the total contract may be withheld. A de-obligation/re-obligation procedure will be included in all contracts which result from this RFP. All providers of services funded by GSTMW must meet or exceed all performance and customer service standards. Full payment for contracts will be dependent on the achievement of performance requirements.

4.2 Accounting Records

All awarded funds are from federal and state sources. Each contractor must thereby maintain acceptable, accommodating accounting records. An adequate system of managing funds and keeping backup data to support expenditures for late audit purposes is the full responsibility of each contractor. No organization will be contracted to deliver funded services or activities unless the organization can provide GSTMW with an acceptable accounting manual, or a statement from a Certified Public Accountant (CPA), that its financial reporting system meets Generally Accepted Accounting Principles (GAAP).

4.3 Audit Provisions

Contractors receiving federal/state funds must, under certain circumstances, arrange to pay for audits of their organizations and programs. Therefore, each contractor must: (1) determine whether it must audit its organization and programs, and (2) provide sufficient funds in its budget if it must conduct audits. The guidelines described below should enable each contractor to determine its audit responsibilities and provide for audit costs in its budget if necessary. Contractors who are non-profit corporations are required to have an audit completed by following 2 CFR part 200.

Private-for-profit commercial organizations that receive federal assistance of \$25,000 or more annually shall be audited in accordance with Section 627.480 (a)(3) of the regulations. The SOM

interprets this new section of the regulations to require that such organizations have an annual financial and compliance audit with an internal control review either: (1) performed on a program-specific basis in accordance with generally accepted government auditing standards, or (2) which includes federal funds within the scope of their organization-wide audit. Private-for-profit commercial organizations shall review 2 CFR part 200 for guidance on how the audit should be structured.

4.4 Contract

The award of any contract based on proposals received in response to this RFP is contingent upon the action of the GSTMW Workforce Development Board, the grant recipient receiving adequate funds from the SOM-LEO for the period covered by this RFP, and the ability to negotiate a contract within the financial and programmatic limitations imposed.

Contracts entered into as a result of this proposal will include and be bound by the General Contract Stipulations and Assurances document and GSTMW policies. Therefore, the General Contract Stipulations and Assurances and GSTMW policies should be reviewed carefully before a proposal is submitted. Contracts will be contingent on the provision of all additional requested information, including but not limited to:

- Insurance certification
- Revised budget
- Audits
- Cost allocation plan

The submitted proposal, with any negotiations, will become part of the awardee's official contract file. Any commitments made in the proposal will be part of the contract and will be binding on the contractor. Subject to performance and fund availability, the selected contractor may be eligible for up to two (2) 1-year extensions with a budget subject to GSTMW approval.

Contractors must not establish practices that create disincentives to providing services to individuals with barriers to employment who may require longer-term services, such as intensive employment, training, and education services.

4.5 Cancellation of Contract

This contract may be terminated early in whole or in part for any of the following reasons:

1. Either party may terminate this contract for convenience by giving thirty (30) calendar days advance written notice to the other party in person or by certified mail. All notice periods shall commence when notice is personally delivered, or in the case of mailing, when deposited at the U.S. Post Office. Termination for convenience cannot be appealed. After notice of termination, the Contractor shall continue services as directed by GSTMW through the effective dates of termination and shall cooperate with GSTMW to assure a smooth transition.

2. GSTMW may terminate this contract immediately for cause by giving written notice to the Contractor. Breach of any of this contract's terms or attachments shall constitute cause for termination. The notice of termination shall be effective immediately upon receipt by the Contractor.
3. Contract funds may be suspended or terminated at any time:
 - a. Due to lack of funds or changes in appropriation; and
 - b. If the contractor refuses to accept any additional or revised conditions mandated by GSTMW in accordance with conditions set by the WDB, SOM-LEO, or the USDOL.

GSTMW may terminate this contract for cause if contractor appears on the register maintained by the SOM-LEO pursuant to Section 2 of Michigan Public Act No. 278 of 1980 (MCL 423.322) of employers who have been found in contempt of court by a federal court of appeals on not less than three (3) occasions involving different violations during the preceding seven (7) years for failure to correct an unfair labor practice, as prohibited by Section 8 of the National Labor Relations Act, 29 USC 158.

4.6 Equipment, Furniture, and Materials

All policies and guidelines related to procurement and equipment inventory as specified by GSTMW must be followed. Any non-expendable items which are purchased outright with funds from GSTMW will remain the property of GSTMW and may not be altered, moved, or disposed of without advance, written permission from GSTMW.

4.7 Meetings, Trainings, and Workshops

Periodically throughout the contract period, GSTMW will host service provider meetings, training, and workshops specifically designed to assist the service providers in maintaining compliance. Contractor staff must attend.

4.8 Prevention of Fraud and Program Abuse

To ensure the integrity of WIOA and other workforce programs, special efforts are necessary to prevent fraud and other program abuses. Fraud includes deceitful practices and intentional misconduct, such as willful misrepresentation in accounting for the use of program funds. "Abuse" is a general term that encompasses improper conduct which may not be fraudulent in nature. Possible problem areas could include the following: conflict of interest, kickbacks, commingling of funds, charging fees to participants, nepotism, child labor, political patronage, political activities, religious activities, unionization, and anti-unionization activities/work stoppages and maintenance of effort. Proposals that are found to violate the abuse standards will not be funded. Proposers who receive contracts will be required to report immediately any violations in these areas or problem areas, or as requested by GSTMW.

4.9 Monitoring

GSTMW will monitor, audit, and evaluate funded programs and activities throughout the funding period. Subcontractors must allow federal, state, and GSTMW staff and its representatives access to all files and records relating directly to program, participant case files, accounting files and records, and to any related files and records associated with proper accounting of such funds and participants. Should GSTMW be prohibited from monitoring, auditing, and evaluating such activities, no reimbursement will be made for costs incurred during periods when such monitoring, auditing, or evaluating was prohibited.

Section 5: Instructions for Certifications

5.1 Assurances, Certifications, and Stipulations PI 23-34

ASSURANCES AND CERTIFICATIONS

NON-DISCRIMINATION AND EQUAL OPPORTUNITY

The Workforce Innovation and Opportunity Act (WIOA) requires for all programs receiving financial assistance under Title I the following assurance:

As a condition of the award of financial assistance from the State of Michigan (SOM) Department of Labor and Economic Opportunity (LEO), Workforce Development (WD) under the WIOA Title I, the grant applicant assures that from July 1, 2025 and throughout the remainder of Program Year, it complies with and will continue to comply with the non-discrimination and equal opportunity provisions of the following laws:

- Section 188 of WIOA, which prohibits discrimination against all individuals in the United States (U.S.) on the basis of race, color, religion, sex, national origin, age, disability, political affiliation or belief; and, against beneficiaries on the basis of either citizenship/status as a lawfully admitted immigrant authorized to work in the U.S. or participation in any WIOA Title I financially-assisted program or activity.
- Title VI of the Civil Rights Act of 1964, as amended, which prohibits discrimination on the basis of race, color, and national origin.
- Section 504 of the Rehabilitation Act of 1973, as amended, which prohibits discrimination against qualified individuals with disabilities.
- The Age Discrimination Act of 1975, as amended, which prohibits discrimination on the basis of age.
- Title IX of the Education Amendments of 1972, as amended, which prohibits discrimination on the basis of sex in educational programs.

The grant applicant also assures that it complies, and will continue to comply, with all regulations implementing the laws listed above. This assurance applies to the grant applicant's operation of WIOA Title I financially assisted program or activity, and to all agreements the grant applicant makes to carry out WIOA Title I financially assisted program or activity. The grant applicant understands that the U.S. has the right to seek judicial enforcement of this assurance.

1. In connection with the performance of work, the Workforce Development Board (WDB) and Chief Elected Officials (CEOs) further agree or certify that GSTMW and its subcontractor(s) will comply with the following:
 - a. Executive Order 11246, as amended by 11375 (41 Code of Federal Regulation [CFR] Parts 60- 64).

- b. Rehabilitation Act of 1973, as amended, Section 503 (29 United States Code [USC] 793), Public Law (PL) 93-112.
 - c. Americans with Disabilities Act of 1990 (42 USC 12101 et seq.), PL 101-336.
 - d. Pregnancy Discrimination Act of 1975 (92 Statute 2076), PL 95-555.
 - e. Civil Rights Act of 1964, Title VII (42 USC 2000 et seq.), PL 88-352.
 - f. Civil Rights Act of 1968, Title VIII (42 USC 300 et seq.), PL 90-284.
 - g. Civil Rights Restoration Act of 1991 (20 USC 1686-1688, 29 USC 706 and 709, 42 USC 2000[d]-4[a] and 6107), PL 100-259.
 - h. Affirmative Action Provisions of the Vietnam Era Veterans' Readjustment Assistance Act, as amended (38 USC 4218), PL 72-74.
 - i. Equal Pay Act of 1963, as amended (29 USC 206[d]), PL 88-38.
 - j. Elliott Larsen-Civil Rights Act, as amended (Michigan Compiled Laws Annotated [MCLA] 37.2101 et seq.), Public Act (PA) 453 of 1976.
 - k. Persons with Disabilities Civil Rights Act (MCLA 37.1101 et seq.), PA 220 of 1976.
2. GSTMW and the subcontractor must comply with all applicable federal and state laws including, but not limited to the following:
- a. Immigration Act of 1986 (8 USC 1324[a]), PL 99-603; Immigration Reform and Control Act of 1986 (8 USC 1324[a]), PL 99-603.
 - b. Family and Medical Leave Act of 1993 (29 USC 2601), PL 103-3.
 - c. Older Americans Act of 1965, as amended (47 USC 3001 and 3056 et seq.), PL 89-73.
 - d. Military Selective Service Act, Title I, Section 3, as amended (50 USC 453), PL 97-86.
 - e. Privacy Act of 1974 (5 USC 522[a][e][3]), PL 93-579.
 - f. Whistleblowers' Protection Act (MCLA 15.361 et seq.), PA 469 of 1980.
 - g. Federal Hatch Act (5 USC 1501-1508).
 - h. Jobs for Veterans Act, PL 107-288, as amended by PL 112-56 (Reference: Employment and Training Administration [ETA] Training and Employment Guidance Letter No. 10-09, issued November 10, 2009).
 - i. Emergency Supplemental Appropriations Act for Defense, the Global War on Terror, and Hurricane Recovery, PL 109-234, which contains salary and bonus limitation requirements for the U.S. Department of Labor/ETA funded programs.

- j. Michigan Youth Employment Standards Act, as amended (MCLA 409.101-124), PA 90 of 1978; or the Federal Child Labor Regulations, Part 570, as amended, whichever is more stringent.
- k. Improved Workforce Opportunity Wage Act, PA 337 of 2018.
- l. Michigan Payment of Wages and Fringe Benefits, as amended (MCLA 408.471-583), PA 390 of 1978; and Overtime Protection (MCLA 408.477), PA 390 of 1978.
- m. Michigan Worker's Disability Compensation Act, as amended (MCLA 418.101-941), and Administrative Rules, PA 317 of 1969.
- n. Michigan Open Meetings Act, as amended (MCLA 15.261 et seq.), PA 267 of 1976.
- o. Michigan Contracts with Employers Engaging in Unfair Practices, as amended (MCLA 423.321 et seq.), PA 278 of 1980.
- p. Michigan Occupational Safety and Health Act, as amended (MCLA 408.1001-1094), PA 154 of 1974.
- q. Michigan Right to Know Act (MCLA 408.1014[a]-1014[n]), PA 80 of 1986.
- r. Veteran Right to Employment Services Act (MCLA 35.1093), PA 39 of 1994.
- s. Social Welfare Act, as amended (MCLA 400.55[a] and 400.56[f]), PA 280 of 1939.
- t. Title IV-F of the Social Security Act, as amended, PL 74-271.
- u. Michigan Welfare Policy Provisions, PA 223 of 1995.
- v. Title IV-A of the Social Security Act, as amended, PL 74-271.
- w. 45 CFR 201 through 257, and 260 through 265, Temporary Assistance for Needy Families.
- x. Food Stamp Act of 1977, as amended, PL 105-33.
- y. 7 CFR 271, 272, and 273, Required Elements of the Combined State Plan and Plan Modifications.
- z. WIOA of 2014, PL 113-128.
 - aa. The WIOA Joint Final Rule at 81 CFR 55791 and WIOA Final Rule at 81 CFR 56072.
 - bb. Reed Act Provisions of Title IX of the Social Security Act.
 - cc. Trade Adjustment Assistance Reform Act of 1974, as amended.
 - dd. The Wagner-Peyser Act of 1933, as amended under WIOA Title III.
 - ee. The Michigan Employment Security Act of 1936, as amended.

- ff. 20 CFR Part 653, with respect to equitable services to migrant and seasonal farm workers and other requirements, as amended.
 - gg. Uniform Budgeting and Accounting Act, as amended, PA 2 of 1968.
 - hh. Uniform Unclaimed Property Act, PA 29 of 1995.
 - ii. Office of Management and Budget (OMB) Circular A-102; Grants and Cooperative Agreements with State and Local Governments.
 - jj. Common Rule (29 CFR Part 97 and 45 CFR Part 92); Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments.
 - kk. PL 104-154, July 5, 1996, 104th Congress; Single Audit Amendments of 1996.
 - ll. Section 5 of Appendix A of 29 CFR 95, 29 CFR 97.36(i)(8), 45 CFR Part 74, 45 CFR Part 92; Notice of Awarding Agency Requirements and Regulations Pertaining to Patent Rights.
 - mm. 2 CFR Part 200 et al.; Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards.
3. GSTMW and SOM-LEO, or any of its authorized representatives, shall have the right of access to any and all pertinent documents, papers, or other records of grantees and sub-grantees which are pertinent to grant operations. This applies to all financial and programmatic records, supporting documents, and statistical records of grantees or sub-grantees, which are required to be maintained by the OMB circulars, the grant agreement, federal regulations, or state policy for the purpose of conducting discrimination complaint investigations, Equal Opportunity compliance/monitoring reviews, and for inspecting and/or copying policies, records, and other materials, as may be pertinent, to determine compliance with and ensure enforcement of the non-discrimination and Equal Opportunity provisions of federal grant programs. Contracts with service providers of the grantees and sub-grantees must have a provision which allows the department, or any of its authorized representatives, access to any books, documents, papers, and records of the contractor, which are directly pertinent to that specific contract for the purpose of making examinations or conducting reviews of grant operations as noted above.

STIPULATIONS

1. **State Held Harmless – Indemnification**

GSTMW and its subcontractor(s) shall indemnify, defend, and hold harmless the State, its departments, divisions, agencies, sections, commissions, officers, employees, and agents from and against all losses, liabilities, penalties, fines, damages, and claims (including taxes), and all related costs and expenses (including reasonable attorneys' fees and disbursements and costs of investigation, litigation, settlement, judgment, interest, and penalty), arising from, or in connection with, any of the following:

- a. Any claim, demand, action, citation, or legal proceeding against the State, its employees, and agents arising out of, or resulting from: (1) the product provided, or (2) performance of the work, duties, responsibilities, actions, or omissions of GSTMW or any of its subcontractors, under this plan.
- b. Any claim, demand, action, citation, or legal proceeding against the State, its employees, and agents arising out of, or resulting from, a breach by GSTMW or any of its subcontractors of any representation or warranty made by GSTMW.
- c. Any claim, demand, action, citation, or legal proceeding against the State, its employees, and agents arising out of, or related to, occurrences that GSTMW or any of its subcontractors is required to insure against as provided for in this plan.
- d. Any claim, demand, action, citation, or legal proceeding against the State, its employees, and agents arising out of or resulting from the death or bodily injury of any person, or the damage, loss, or destruction of any real or tangible personal property, in connection with the performance of services by GSTMW, by any of its subcontractors, by anyone directly or indirectly employed by GSTMW or any of its, or by anyone for whose acts GSTMW or any of its subcontractors may be liable; provided however, that this indemnification obligation shall not apply to the extent, if any, that such death, bodily injury, or property damage is caused solely by the negligence or reckless or intentionally wrongful conduct of the State.
- e. Any claim, demand, action, citation, or legal proceeding against the State, its employees, and agents which results from an act or omission of GSTMW or any of its subcontractors in its capacity as an employer of a person.
- f. Any claim, demand, action, citation, or legal proceeding against the State, its employees, and agents incurred in connection with any action or proceeding threatened or brought against the State to the extent that such action or proceeding is based on a claim that any piece of equipment, software, commodity, or service supplied by GSTMW or its subcontractors, or the operation of such equipment, software, commodity, or service, or the use or reproduction of any documentation provided with such equipment, software, commodity, or service infringes any U.S. or foreign patent, copyright, trade secret, or other proprietary right of any person or entity, which right is enforceable under the laws of the U.S. In addition, should the equipment, software, commodity, or service, or the operation thereof, become, or in GSTMW's opinion be likely to become, the subject of a claim of infringement, GSTMW shall, at GSTMW's sole expense: (1) procure for the State the right to continue using the equipment, software, commodity or service or if such option is not reasonably available to GSTMW; (2) replace or modify the same with equipment, software, commodity, or service of equivalent function and performance so that it becomes non-infringing, or, if such option is not reasonably available to GSTMW; (3) accept its return by the State, with appropriate credits to the State, against GSTMW's charges and reimburse the

State for any losses or costs incurred as a consequence of the State ceasing its use and returning it.

In any and all claims against the State of Michigan, or any of its agents or employees, by any employee of GSTMW, or any of its subcontractors, the indemnification obligation under the contract shall not be limited in any way by the amount or type of damages, compensation, or benefits payable by or for GSTMW under workers' disability compensation acts, disability benefits acts, or other employee benefits acts. This indemnification clause is intended to be comprehensive. Any overlap in sub-clauses, or the fact that greater specificity is provided as to some categories of risk, is not intended to limit the scope of indemnification under any other sub-clause.

2. Publication Rights

All interim, draft, and final reports and other documentation, including machine-readable materials produced by GSTMW in connection with the work provided for under funds from SOM-LEO, shall be deemed to be works for hire and all rights, including copyright and publication rights, shall vest in the State. GSTMW shall acknowledge SOM-LEO as the grantor of all funds when developing information for internal purposes or public dissemination, either in writing or oral presentation. This will include all printed, published, and other promotional materials of any kind, which GSTMW may develop for informational reasons.

3. Cancellation

The State may cancel this plan for any of the following reasons:

- a. **Default of GSTMW:** If SOM-LEO identifies any action that would result in default by GSTMW, GSTMW shall be given an opportunity to correct such action. If the action is not corrected and default still exists, the State may immediately cancel the grant without further liability to the State, its departments, agencies, and employees. The State may procure the articles or services from other sources and may hold GSTMW responsible for any excess costs incurred.
- b. **Lack of Further Need for the Service or Commodity:** In the event that the State no longer needs the service or commodity specified in the plan due to program changes, changes in law, rules or regulations, relocation of offices, or insufficient funding, the State may cancel the contract without further liability to the State, its departments, agencies, and employees by giving GSTMW written notice of such cancellation 30 days prior to the date of cancellation.
- c. **Failure of the Legislature or the Federal Government to Provide the Necessary Funding:** In the event that the legislature or the federal government fails to provide or terminates the funding necessary for this plan, the State may cancel the plan by providing written notice to GSTMW 30 days prior to the date of cancellation provided; however, in the event the action of the legislature or

federal government results in an immediate absence or termination of funding, cancellation may be made effective immediately upon delivery of written notification to GSTMW. In the event of a termination under this sub-paragraph, GSTMW shall, unless otherwise directed by the State in writing, immediately take all reasonable steps to terminate its operations and to avoid, and/or minimize, further expenditures under the plan.

- d. **Upon Order of a Court or Direction by the Federal Government:** In the event of a court order halting or suspending activities under the plan or, in the case of a plan involving federal funds or otherwise subject to federal oversight, issuance of an order or directive by the federal government halting or suspending activities under the plan, the State shall promptly notify GSTMW in writing of the entry or receipt of such order and shall direct GSTMW to take immediate action in conformity with such order or directive. In the event of a termination or suspension of the plan under this sub-paragraph, GSTMW shall, unless otherwise directed by the State in writing, immediately take all reasonable steps to terminate its operations and to avoid and/or minimize further expenditures under the plan.
- e. **Criminal Conviction:** The State may immediately cancel the plan without further liability to the State, its departments, agencies, and employees, if GSTMW, or an officer of GSTMW, is convicted of a criminal offense incident to the application for, or performance of, a State, public, or private contract or subcontract; or convicted of a criminal offense including, but not limited to, any of the following: embezzlement, theft, forgery, bribery, falsification or destruction of records, receiving stolen property, attempting to influence a public employee to breach the ethical conduct standards for State of Michigan employees; convicted under state or federal antitrust statutes; or convicted of any other criminal offense which in the sole discretion of the State, reflects on the WDB's business integrity.

4. Requirements for Participants

The State delegates to GSTMW responsibility for the determination of participant eligibility for programs funded in whole, or in part, by SOM-LEO.

5. Financial Responsibility and Liability

As the grant recipient, the CEO for each local area is liable for all workforce development funds received through the SOM-LEO.

6. Records and Reports

GSTMW shall provide the State, and its designated agents, access, and the right to examine and audit all records, books, papers, recordings, or documents related to the programs funded by SOM-LEO.

7. Gratuities

The State may, by written notice to the Grantee, terminate the right of the GSTMW to proceed under this grant agreement if it is found, after notice and hearing, by the Grant Officer or a duly authorized representative, that gratuities in the form of entertainment, gifts, or otherwise, were offered or given by the GSTMW to any officer or employee of the State with a view toward securing a grant agreement or securing favorable treatment with respect to the awarding or amending, or the making of any determinations with respect to the performing of such grant agreement; provided that the existence of the facts upon which the Grant Officer, or a duly authorized representative, makes such findings shall be an issue that may be reviewed in any competent court.

8. Travel & Mileage Reimbursement

Foreign travel is not allowable except with prior written approval. Prior written approval must be obtained from the Grant Officer through the process described in 2 CFR 200.407 and 2 CFR 2900.16. This award waives the prior approval requirement for domestic travel as contained in 2 CFR 200.407. For domestic travel to be an allowable cost, it must be necessary, reasonable, allocable, and conform to the non-federal entities' written policies and procedures. All travel must also comply with the Fly America Act (49 USC 40118), which states in part that any air transportation, regardless of price, must be performed by, or under a code-sharing arrangement with, a U.S. Flag air carrier if service provided by such carrier is available.

Pursuant to 2 CFR 200.474(a), recipients must have policies and procedures in place related to travel costs; however, for reimbursement on a mileage basis, the maximum allowable mileage reimbursement rates for federal employees apply.

Mileage rates must be checked annually to ensure compliance with the federal rates.

ALL POWERS NOT EXPLICITLY VESTED IN GSTMW, WDB, CEO, OR ADMINISTRATIVE ENTITY REMAIN WITH THE STATE.

5.2 Certification Procedures

By signing and submitting this proposal, the prospective recipient of federal assistance funds is providing the certifications set out below:

1. The certification in this clause is a material representation of fact upon which reliance was placed when this transaction was entered into. If it is later determined that the prospective recipient of federal assistance funds knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government, the USDOL may pursue available remedies including suspension and/or debarment.
2. The prospective recipient of federal assistance funds shall provide immediate written notice to the person to whom this proposal is submitted if at any time the prospective

recipient of federal assistance funds learns its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.

3. The terms "covered transaction," "debarred," "suspended," "ineligible," "lower tier covered transaction," "participant," "person," "primary covered transaction," "principal," "proposal" and "voluntarily excluded," as used in this clause, have the meanings set out in the Definitions and Coverage sections of the rules implementing Executive Order 12549. You may contact the person to which this proposal is submitted for assistance in obtaining a copy of those regulations.
4. The prospective recipient of federal assistance funds agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is debarred, suspended, declared ineligible or voluntarily excluded from participation in this covered transaction, unless authorized by the USDOL.
5. The prospective recipient of federal assistance funds further agrees by submitting this proposal that it will include the clause titled "Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion--Lower Tier Covered Transactions," without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions.
6. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not debarred, suspended, ineligible or voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant may decide the method and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the List of Parties Excluded from Procurement or Non-procurement Programs.
7. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render, in good faith, the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
8. Except for transactions authorized under paragraph 7 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is suspended, debarred, ineligible or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the USDOL may pursue available remedies, including suspension and/or debarment.
9. Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion Lower Tier Covered Transactions. This certification is required by the regulations implementing Executive Order 12549, Debarment and Suspension, 29 CFR Part 98, Section 98.510, Participants' Responsibilities. The regulations were published as Part VII of the May 26, 1988, Federal Register (pages 19160-19211). This certification is also

required by the regulations implementing Executive Order 12689, Debarment and Suspension, 3 CFR 1989 Comp., p. 235.

- a. The prospective recipient of federal assistance funds certifies, by submission of this proposal, that neither it, nor its principals, are presently debarred, suspended, proposed for debarment, declared ineligible or voluntarily excluded from participation in this transaction by any federal department or agency.
 - b. Where the prospective recipient of federal assistance funds is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.
10. Certification Regarding Lobbying Certifications for Contracts, Grants, Loans and Cooperative Agreements. The undersigned (cover sheet) certifies, to the best of their knowledge and belief that:
- a. No federal appropriated funds have been paid or will be paid by, or on behalf of the undersigned, to any person for influencing, or attempting to influence, an officer or employee of an agency, a member of Congress, an officer or employee of Congress or an employee of a member of Congress in connection with the awarding of any federal contract, the making of any federal grant, the making of any federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment or modification of any federal contract, grant, loan or cooperative agreement.
 - b. If any funds other than federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a member of Congress, an officer or employee of Congress or an employee of a member of Congress in connection with this federal contract, grant, loan or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.
 - c. The undersigned shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants and contracts under grants, loans, and cooperative agreements), and that all subrecipients shall certify and disclose accordingly.

This certification is a material representative of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by Section 1352, Title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000, and not more than \$100,000, for each such failure.